



# ***A TENTATIVE PROPOSAL FOR THE REORGANIZATION OF IDAHO STATE GOVERNMENT***

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## **ADVANCE COPY**

LEGISLATIVE EXECUTIVE REORGANIZATION COMMISSION

ROOM 435, STATEHOUSE, BOISE, IDAHO

NOVEMBER, 1973

SENATE JOINT RESOLUTION NO. 132

SECTION 20. DEPARTMENTS LIMITED. All executive and administrative offices, agencies, and instrumentalities of the executive department of the state and their respective functions, powers, and duties, except for the office of governor, lieutenant governor, secretary of state, state auditor, state treasurer, attorney general and superintendent of public instruction, shall be allocated by law among and within not more than twenty departments by no later than January 1, 1975. Subsequently, all new powers or functions shall be assigned to departments, divisions, sections or units in such a manner as will tend to provide an orderly arrangement in the administrative organization of state government. Temporary agencies may be established by law and need not be allocated within a department; however, such temporary agencies may not exist for longer than two years.

## FOREWORD

The Idaho Legislative Executive Reorganization Commission presents herewith a tentative proposal for the reorganization of the executive branch of the Idaho state government.

The Commission desires that it be clearly understood that this is not a final draft of its report to the legislative session which will convene in January. This tentative proposal should be regarded by the public as a basis on which the Commission solicits the comments, suggestions and advice of all interested persons.

Public comment and suggestions will be received at the public hearings which the Commission will hold at convenient locations around the state, or may be made in writing to the Commission at its office in Room 435, Statehouse, Boise, Idaho.

The proposals made in the ensuing pages have not received the final approval of the Commission. After the receipt of public reaction to the proposals, the Commission will consider the plan of reorganization again prior to submitting the final proposal to the legislature for its consideration.

After the Commission has submitted its report in January, the legislature itself will have the opportunity to modify, amend, approve or reject the Commission's work.

The Commission is most hopeful that public consideration of this report will be thorough and comprehensive.

The government of Idaho belongs to the people of the state and the Commission is desirous of recommending a structure of government that will meet with wide approval by the people themselves.

THE ORGANIZATIONAL CHARTS THAT ACCOMPANY THE NARRATIVE DESCRIPTIONS OF THE PROPOSED DEPARTMENTS ARE INTENDED ONLY TO SHOW THE FUNCTIONS AND THE RESPONSIBILITIES OF THE DEPARTMENT. THE CHARTS ARE NOT INTENDED TO SHOW DEPARTMENTAL LINES OF AUTHORITY AND ACCOUNTABILITY.

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## OFFICE OF THE GOVERNOR

The Commission proposes that the functions of the following state agencies be placed within the Office of Governor:

- Endowment Investment Board
- Public Employees Retirement System
- Personnel Commission
- State Insurance Fund
- Department of Commerce and Development
- Liquor Dispensary
- Budget Division
- State Planning and Community Affairs Agency
- Law Enforcement Planning Commission
- Federal Programs Coordinator
- Human Resource Development Council
- Nuclear Energy Commission

The personal staff of the Governor will be maintained as a separate and distinct function of the office, unaffected by reorganization.

The Public Employees Retirement System, Personnel Commission and State Insurance Fund will be placed within the Office of the Governor. Their present functions and structure will be retained. The Endowment Investment Board will be transferred from the Department of Finance to the Office of the Governor. The Board's staff may serve other investment entities in state government.

Four new divisions will be within the Office of the Governor: the Liquor Dispensary, Military Division, Division of Industrial Development, and Division of Budget, Policy Planning and Coordination. The Governor, with the advice and consent of the Senate, may choose a director to act as head of the four divisions. The director will serve at the pleasure of the Governor. The director shall choose the administrators for the divisions. If no director is appointed the Governor shall choose the administrators. Each administrator shall serve at the pleasure of the Governor, and shall be subject to the confirmation of the Senate.

The first Division, the state Liquor Dispensary, shall maintain the duties and internal structure of the present liquor dispensary.

The Military Division shall consist of the Idaho Army and Air National Guard, and the Department of Disaster Relief and Civil Defense. The administrator of the division will be the Adjutant General.

The Division of Industrial Development will absorb the functions of the current Department of Commerce and Development. A citizens advisory committee will be maintained for the division. The functions and duties of the Idaho Nuclear Energy Commission will be retained in the multi-membered citizens committee.

The Division of Budget, Policy Planning and Coordination will bring together those state functions involved in comprehensive planning and fiscal control.

The Commission proposes that the following entities be abolished:

The Incentive Savings Award System

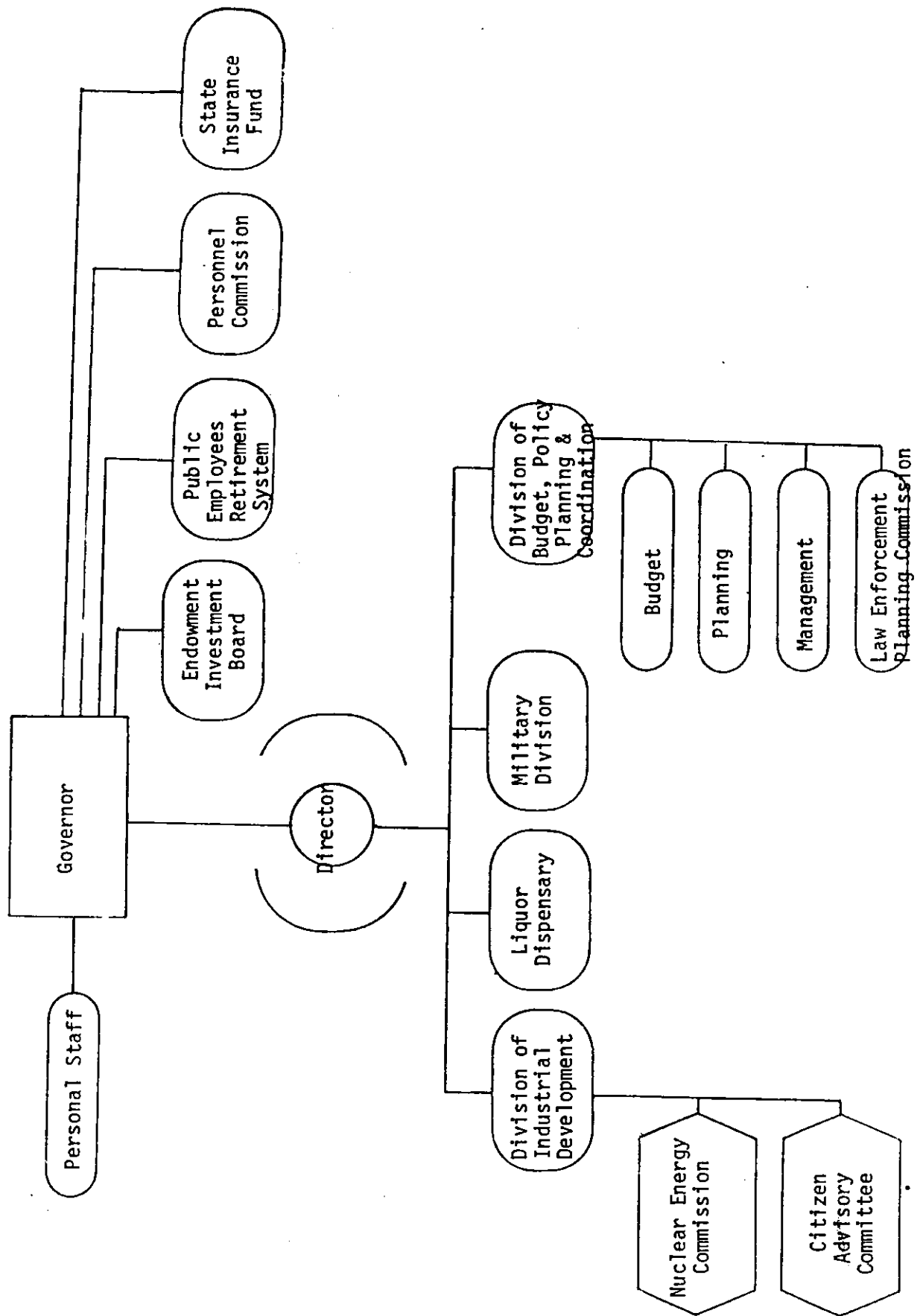
The Governor's Council

The Intergovernmental Committee on Children and Youth

Federal Programs Coordinator

A functional organization chart of the office follows.

OFFICE OF THE GOVERNOR





The Commission proposes that no change be made in the offices of the following elected officials:

Lieutenant Governor

State Auditor

State Treasurer

## OFFICE OF THE SECRETARY OF STATE

The Commission proposes to add the following state functions to the Office of the Secretary of State:

Commission on Uniform State Laws

Idaho Code Commission

Board of Canvassers

The office will maintain its four functional divisions: Trademarks and Notaries Public, Uniform Commercial Code, Corporations, and Elections and Statutes.

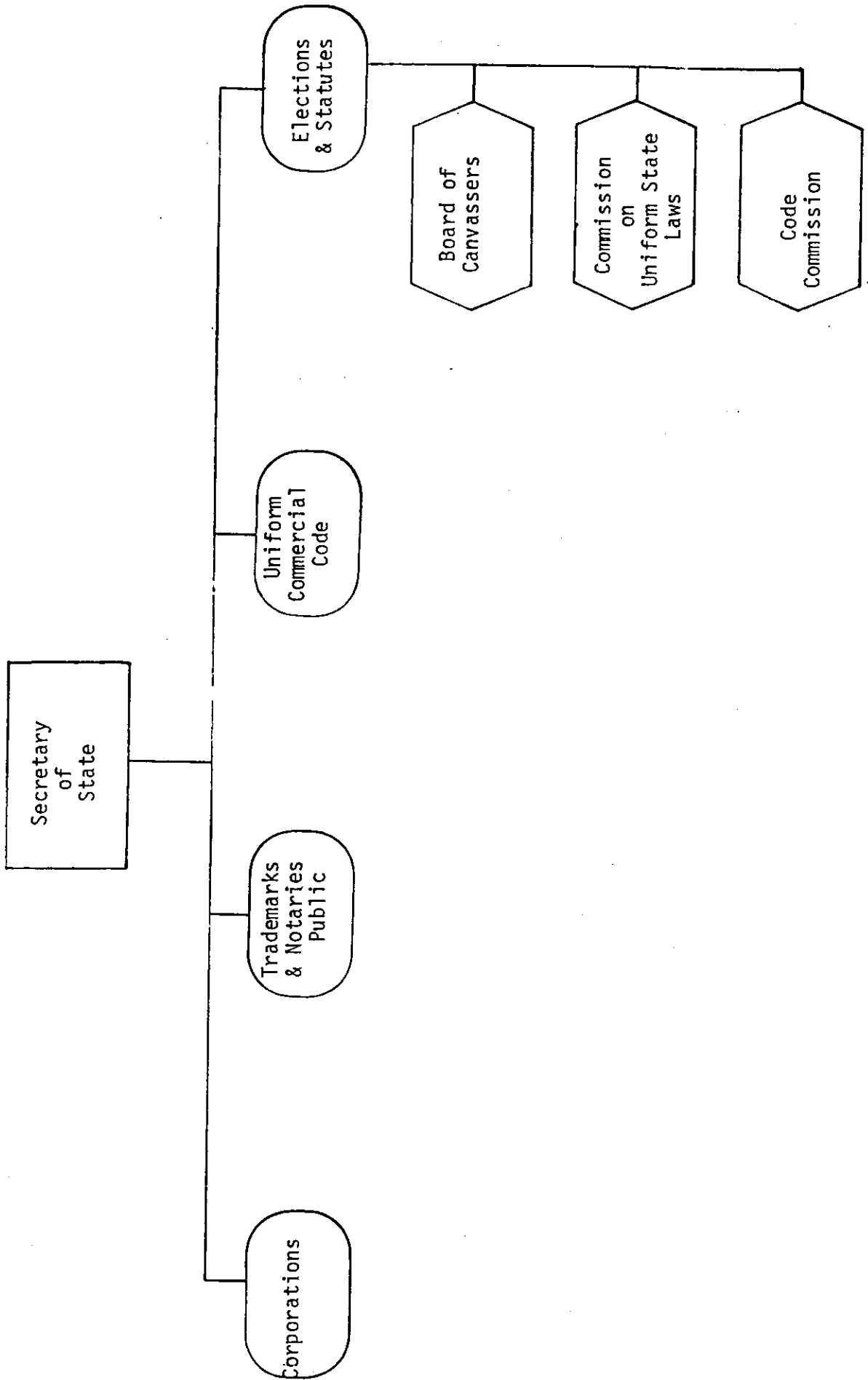
The Idaho Code Commission will be transferred into the Elections and Statutes division. New law will provide that the Secretary of State will serve as the permanent secretary of the Code Commission.

The Board of Canvassers will be transferred into the Elections and Statutes division and will be specified as an election function of the Secretary of State. The Secretary of State will be named the chairman of the board. The Governor and Attorney General will be removed from membership on the board.

The Commission recommends a change in the law administered by the Trademarks and Notaries Public division. Notaries Public should be made a lifetime appointment, subject to the filing of a renewal of bond every four years rather than the present practice of renewal every four years of notaries public.

A functional organization chart of the proposed agency follows.

OFFICE OF THE SECRETARY OF STATE



## OFFICE OF THE ATTORNEY GENERAL

The Office of the Attorney General presently contains the following administratively created divisions: The Lands and Environment Division, Criminal Division, Welfare Division, Business Regulation Division (Consumer Protection), Special Operations Division and the Bureau of Narcotics Division.

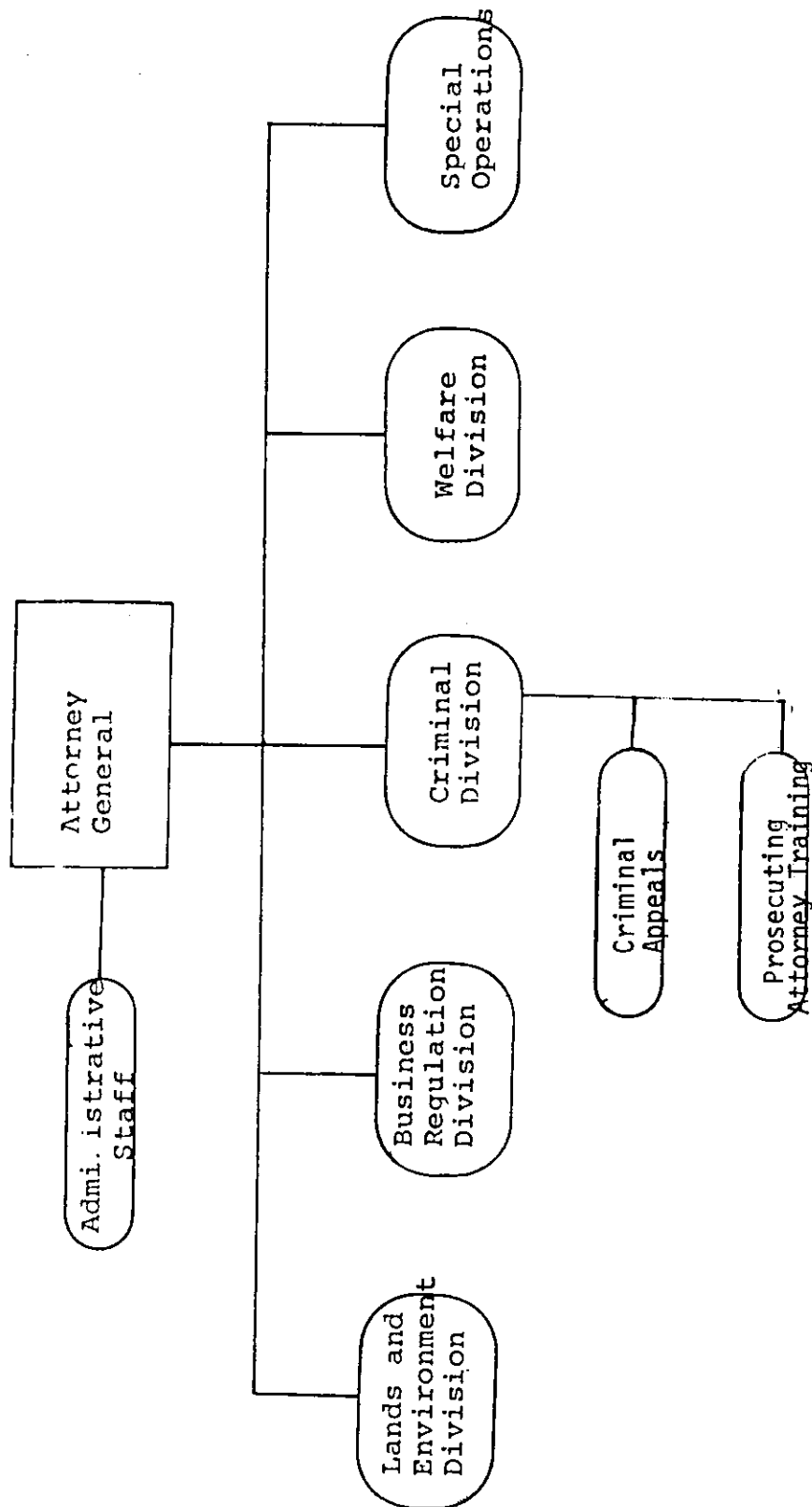
The Commission proposes that the Organized Crime Intelligence Council, created by Executive Order 70-3, be established by law. The Council would be transferred out of the Attorney General's office into the proposed Department of Law Enforcement.

The Lands and Environment Division, Welfare Division, Business Regulation Division, and the Special Operations Division will be maintained as they now exist.

The Attorney General will continue to serve as the chief legal officer of the state.

A functional organization chart of the office follows.

OFFICE OF THE ATTORNEY GENERAL



OFFICE OF THE SUPERINTENDENT OF PUBLIC INSTRUCTION

See Department of Education

## DEPARTMENT OF ADMINISTRATION

The Commission proposes to establish a Department of Administration. The department will bring together all of the agencies that furnish general services to state government, which are:

- Department of Public Works
- Permanent Building Fund Advisory Council
- Division of Communications
- Division of Building Services
- State Purchasing Agent
- Surplus Property Agency

The Department of Administration will be headed by a director, appointed by the Governor with the advice and consent of the Senate, and will serve at the pleasure of the Governor.

The new department will consist of three divisions: Building Services and Public Works, Purchasing, and General Services.

Each division will be under an administrator who will be appointed by the director, and who will not be subject to the state's merit system.

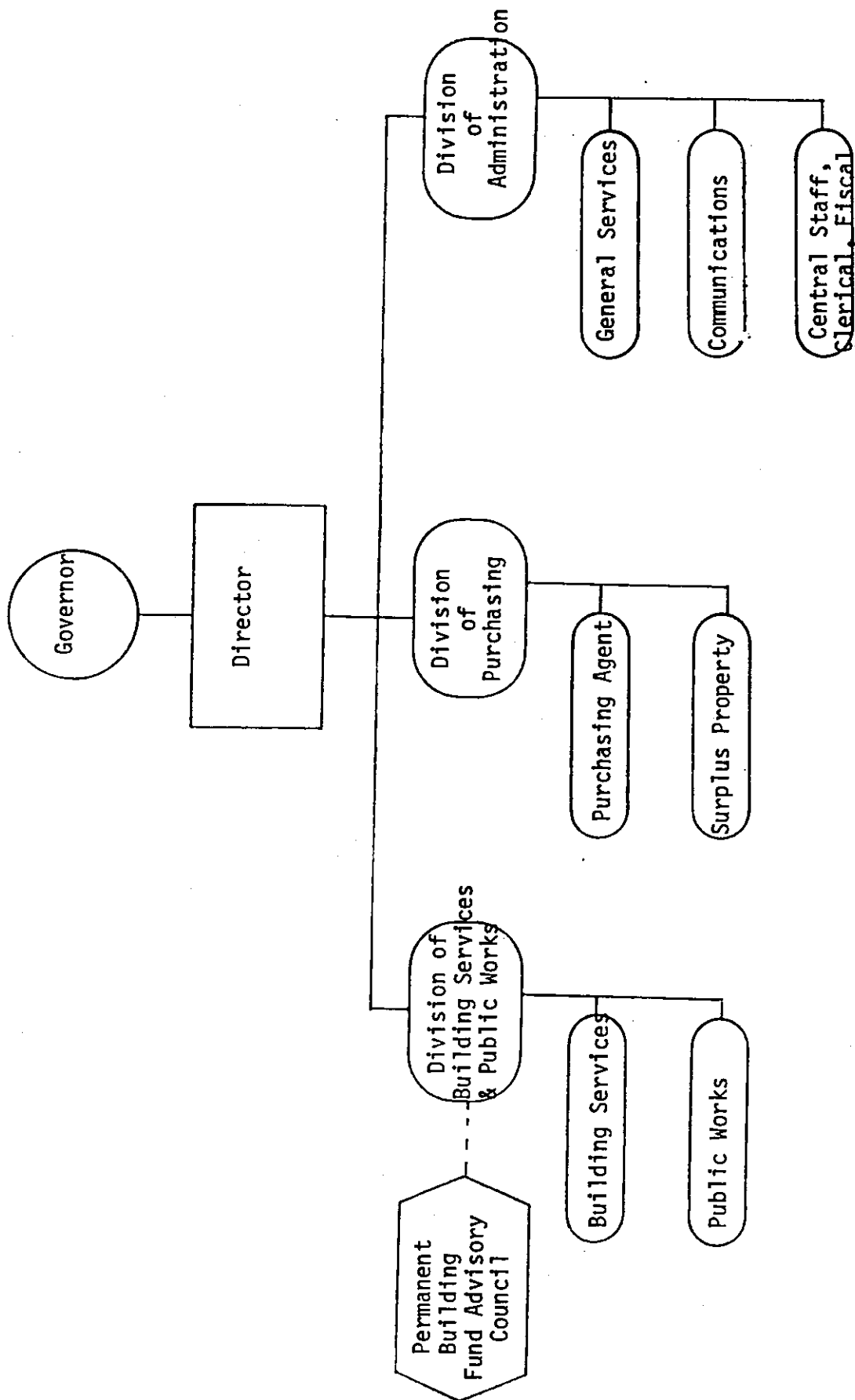
The first division, Building Services and Public Works, will be responsible for the construction of public buildings throughout the state and maintenance of the Capitol Mall area in Boise.

The five member Permanent Building Fund Advisory Council, which makes recommendations to the Legislature on the spending of permanent building fund monies, will be retained in its present form.

The division of State Purchasing will be responsible for purchasing goods and insurance for all state agencies. A further duty of the division will be distribution of federal surplus property to organizations and institutions throughout the state in accordance with applicable law.

A General Services division will provide those services which are necessary to the operations of virtually every agency of state government. The division will also serve as a central records depository for state government.

A functional organization chart of the proposed agency follows.





## DEPARTMENT OF AGRICULTURE

The Commission proposes to maintain the established Department of Agriculture with few changes. Obsolete functions and administrative entities will be deleted. Existing statutory divisions regulating agricultural activities are:

Division of Animal Industries

Division of Plant Industries

Division of Agricultural Markets

Division of Federal-State Inspections

The Department of Agriculture will be headed by a director, appointed by the Governor subject to the advice and consent of the Senate. The director will serve at the pleasure of the Governor.

Each division will be headed by an administrator appointed by the director. The administrator will not be under the state's merit system.

The first division, Animal Industries, maintains all regulatory functions relating to animal health and production. The functions of the Sheep Commission would be maintained within this division.

The Division of Plant Industries maintains all regulatory functions relating to plants, fertilizers, seeds and associated activities.

The third division, Agricultural Markets, maintains all regulatory functions related to marketing of agricultural products, compliance with product standards, unfair trade practices and enforcement functions in the Bureau of Weights and Measures.

The Division of Federal-State Inspections maintains all regulatory functions relating to inspections of agricultural products moving in commerce.

The Idaho Hop Growers Commission and the Idaho Mint Growers Commission, whose primary functions are product promotion and research, will be established in the Department.

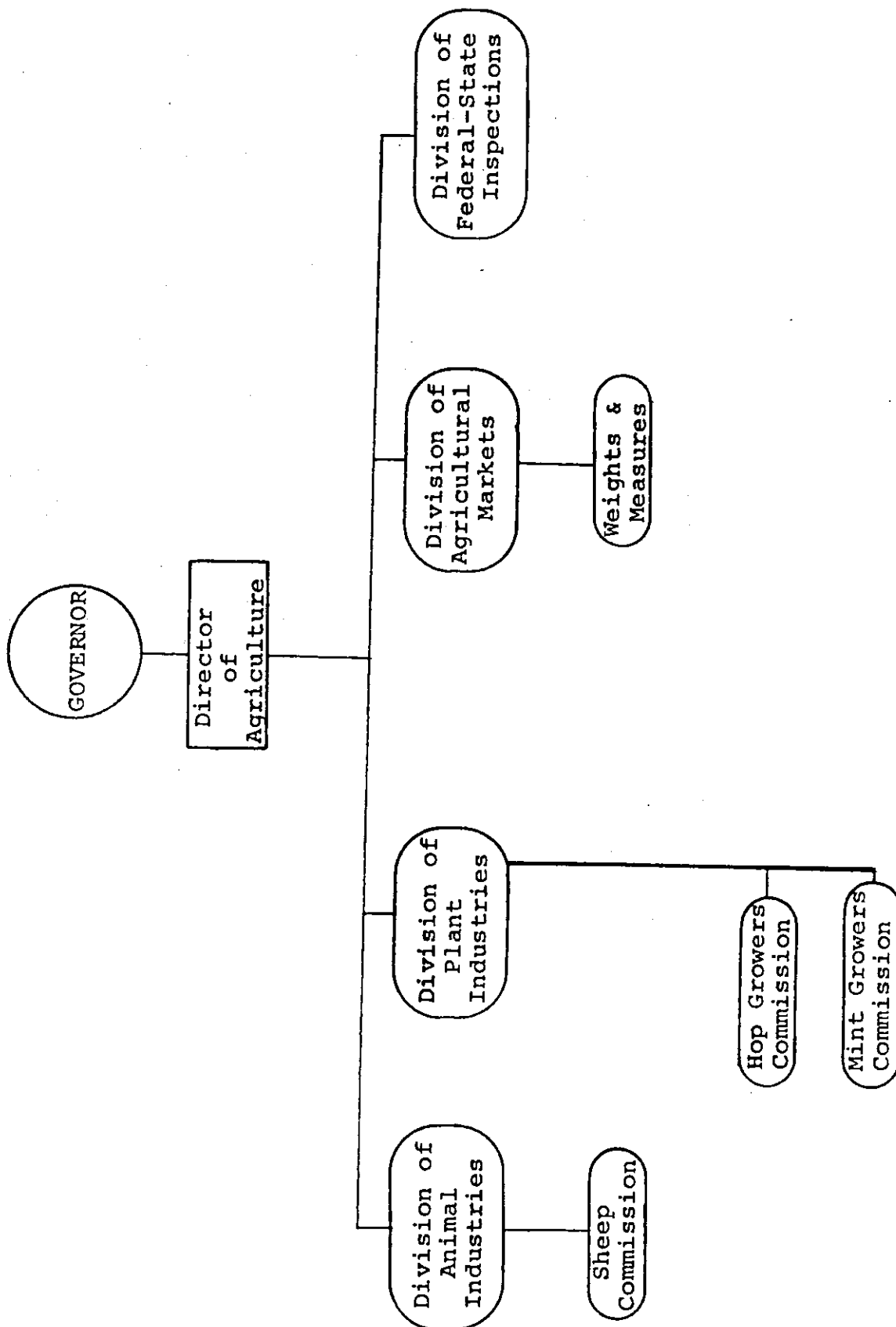
The Idaho Public Livestock Market Board will be terminated. Its function will be transferred to the director of the department.

The manufactured milk functions now in the Department of Agriculture will be transferred into the proposed Department of Health and Welfare.

Obsolete agencies, including the Idaho Marketing Commission, Fruit and Vegetable Commission and Division of Fairs will be deleted.

A functional organization chart of the proposed agency follows.

DEPARTMENT OF  
AGRICULTURE



## DEPARTMENT OF BANKING AND INSURANCE

The Commission proposes to establish a Department of Banking and Insurance. The Department would consolidate the following:

Department of Insurance

Department of Finance

The Department of Banking and Insurance will be headed by a director, appointed by the Governor, with the advice and consent of the Senate and who will serve at the pleasure of the Governor. The director will serve as the director of the department and administrator of the division of Banking.

The new department will consist of two divisions: Insurance and Banking. The Division of Insurance will be under an administrator who will be appointed by the director, and who will not be subject to the state's merit system.

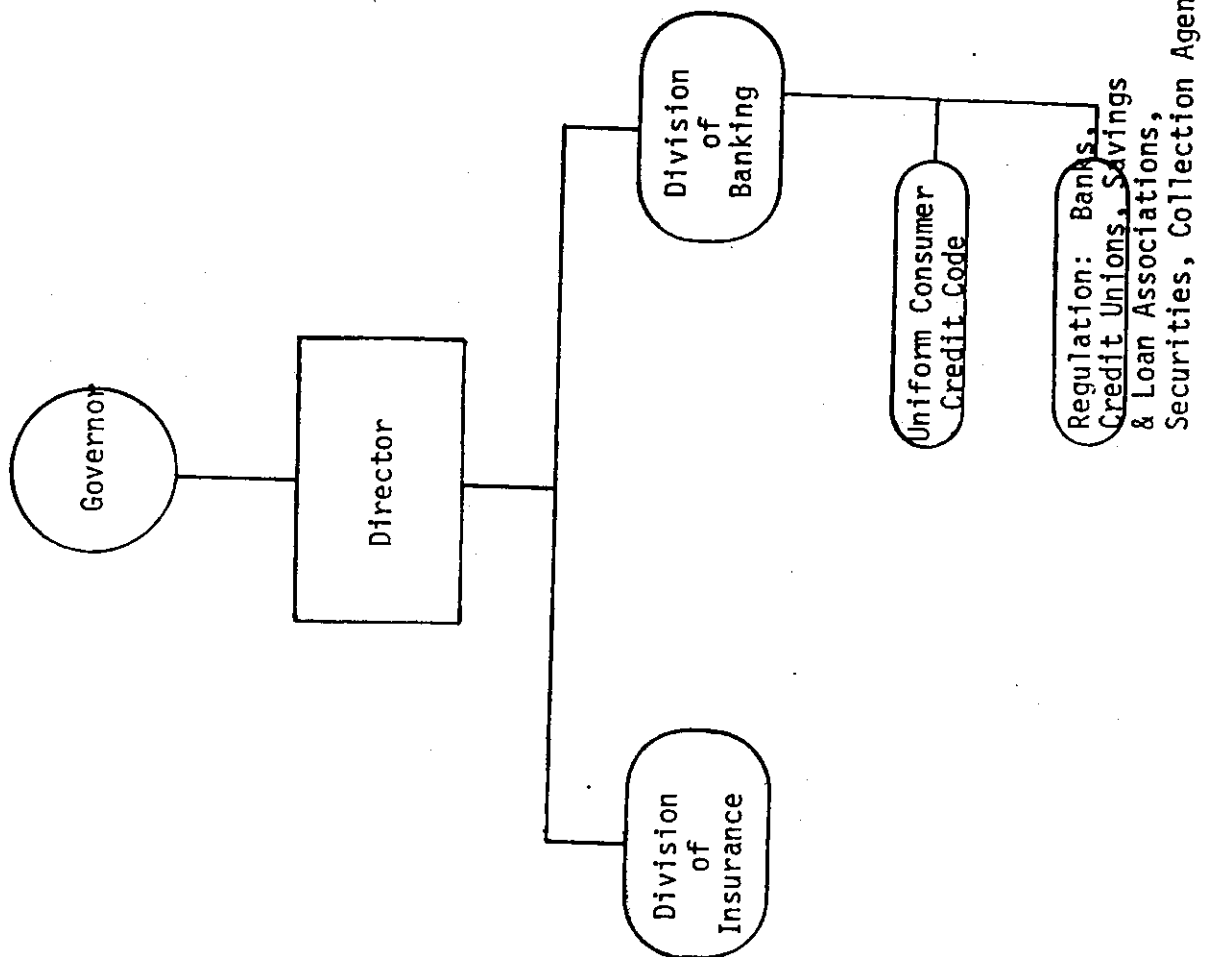
The Division of Insurance will continue the licensing of insurance agents and brokers, and the regulation of the insurance industry in Idaho. The purchasing of insurance policies for the state of Idaho will be removed from the Division of Insurance and placed within a state purchasing division of the new Department of Administration.

The Division of Banking will retain the present functions of the existing department of Finance. However, the Endowment Investment Board, which is currently within the present Department of Finance, will be transferred to the Governor's office. The staff of the board will serve as advisors for several other investment groups.

The Collection Agency Board and the Cemetery Board will be abolished. Their functions will be absorbed by the department staff.

A functional organization chart of the proposed agency follows.

DEPARTMENT OF BANKING AND INSURANCE



## DEPARTMENT OF CORRECTION

The Commission proposes the establishment of a Department of Correction. The proposed department will bring together in one agency all entities involved in the correctional process. The department will consolidate:

Board of Correction

Commission of Pardons and Paroles

Director of Correction

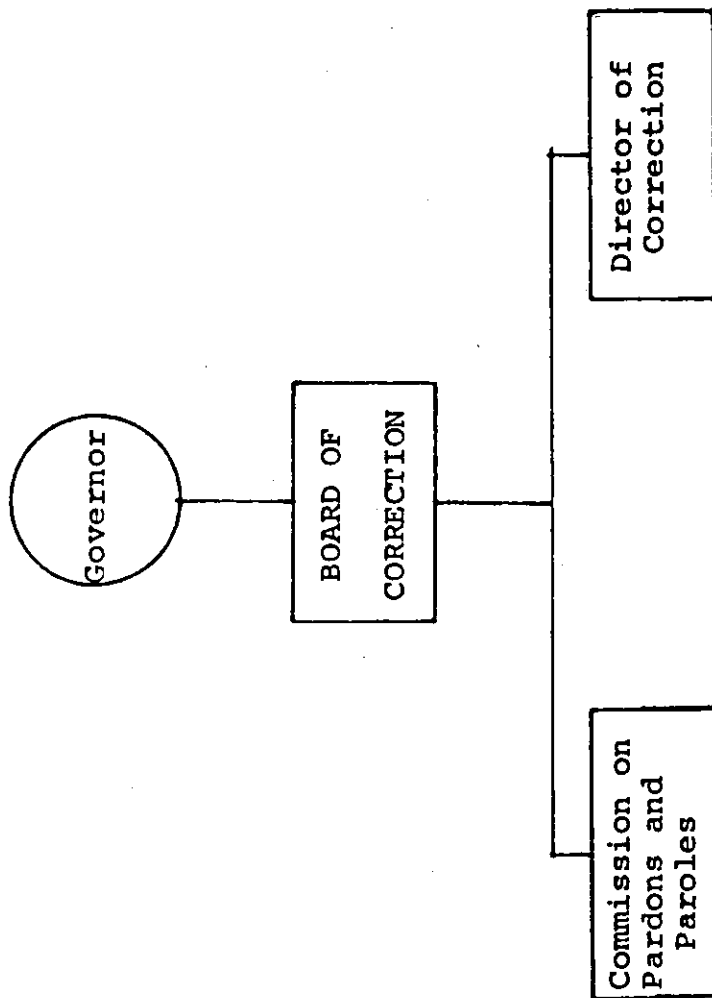
The Department of Correction will be headed by a three member Board of Correction as required by the Idaho Constitution. The Commission proposes that the Board have as its head a chairman, appointed by and serving at the pleasure of the Governor. The chairman will be appointed from the membership of the Board. Any person chosen to be chairman will be confirmed by the Senate in a separate confirmation proceeding. A member may be removed as chairman without jeopardizing his membership on the Board. Distinct duties of the chairman will be prescribed by law.

The Board will continue to appoint a director of the Department of Correction who shall serve at the pleasure of the Board.

The Board will continue to appoint a five member Commission on Pardons and Paroles. The Commission acts as an advisory commission to the Board in matters of adult parole and exercises those powers and duties delegated to it by the Board.

A functional organization chart of the proposed agency follows.

DEPARTMENT OF  
CORRECTION



## DEPARTMENT OF EDUCATION

The Commission proposes to maintain the Department of Education under the governance and general supervision of the State Board of Education. The Board is composed of eight members of which seven are appointed, with the advice and consent of the Senate, by the Governor for staggered terms of five years. The eighth member of the Board will be the elected Superintendent of Public Instruction. The Board will retain authority to establish staff capabilities.

The Department of Education will be headed by the Superintendent of Public Instruction who will serve as the director of the department which administers policies established by the State Board of Education.

The new department will consist of five divisions: Elementary and Secondary School Administration, Community Services and Continuing Education, Vocational Education and Rehabilitation, Education Programs Development and Research and Cultural Affairs.

Each division will be under an administrator who will be appointed by the director, subject to the approval of the Board, and who will not be subject to the state merit system.

The first division, Elementary and Secondary School Administration, will administer programs relating to public education and provide liaison with all agencies of public education.

The Community Services and Continuing Education Division will administer categorical programs requiring close coordination and planning, serve as a resource agency for the State Board of Education, and provide coordination of education-related programs not organized in formal educational entities.

The Vocational Education and Rehabilitation Division will administer and coordinate at all levels of education programs in vocational education, and vocational rehabilitation services.

The fourth division, Education Programs Development and Research, will be responsible for the planning, development and execution of special programs and educational services. Research and experimental projects will be coordinated with all educational institutions in the state through this division.

The fifth division, Cultural Affairs, will be administered by a newly established Cultural Affairs Commission. The Commission will coordinate and supervise programs which are currently being administered by the State Library Board, the Historical Society Board of Trustees, Idaho Commission on Arts and Humanities and the Commission on Women's Programs.

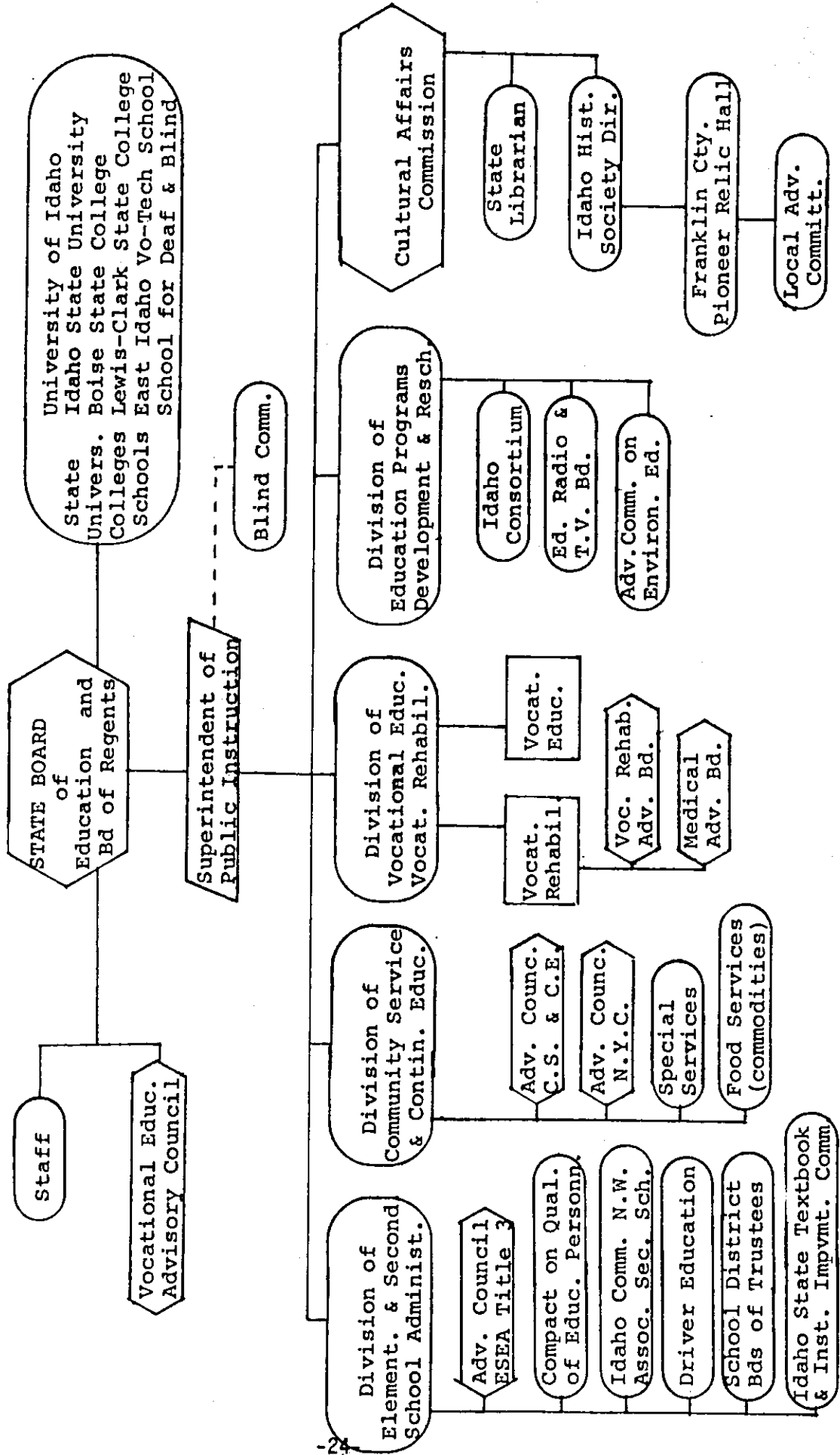
State educational institutions, the University of Idaho, Idaho State University, Boise State College, Lewis-Clark State College, East Idaho Vocational-Technical School and the School for the Deaf and Blind will be maintained under the direct supervision of the State Board of Education.

The present functions and internal structure of the Blind Commission will be maintained.

A functional organization chart of the proposed agency follows.



# DEPARTMENT OF EDUCATION



## DEPARTMENT OF EMPLOYMENT, LABOR AND INDUSTRIAL SERVICES

The Commission proposes to establish a Department of Employment, Labor and Industrial Services. The department will bring together agencies which provide a broad range of services to employers, employees, persons covered by unemployment insurance and workman's compensation, and programs concerning the safety and health of employees. These are:

Department of Employment

Department of Labor

Inspector of Mines

State Fire Marshal

Electrical Board (inspections)

Plumbing Board (inspections)

Mobile Home and Recreational Vehicle Law (inspections)

Factory-built Housing Law (inspections)

Human Rights Commission

Agricultural Labor Board

The Department of Employment, Labor and Industrial Services will be headed by a director, appointed by the Governor with the advice and consent of the Senate, and will serve at the pleasure of the Governor.

The new department will consist of three divisions, each headed by an administrator who will be appointed by the director and not subject to the state merit system. These are:

Division of Employment Security Services

Division of Unemployment Insurance Services

Division of Industrial Services

The first division, Employment Security Services, will be maintained as it now exists and functions in the Department of Employment.

The second division, Unemployment Insurance Services, will be maintained as it now exists and functions in the Department of Employment.

The third division, Industrial Services, will combine inspection functions into one unit by assuming the inspection responsibilities of the Mining Inspector, Electrical Board, Plumbing Board, and inspection functions concerning certification of mobile home and recreational vehicles and factory-built housing. The division will maintain those functions now administered by the Department of Labor and will augment the functions of the Human Rights Commission and Agricultural Labor Board.

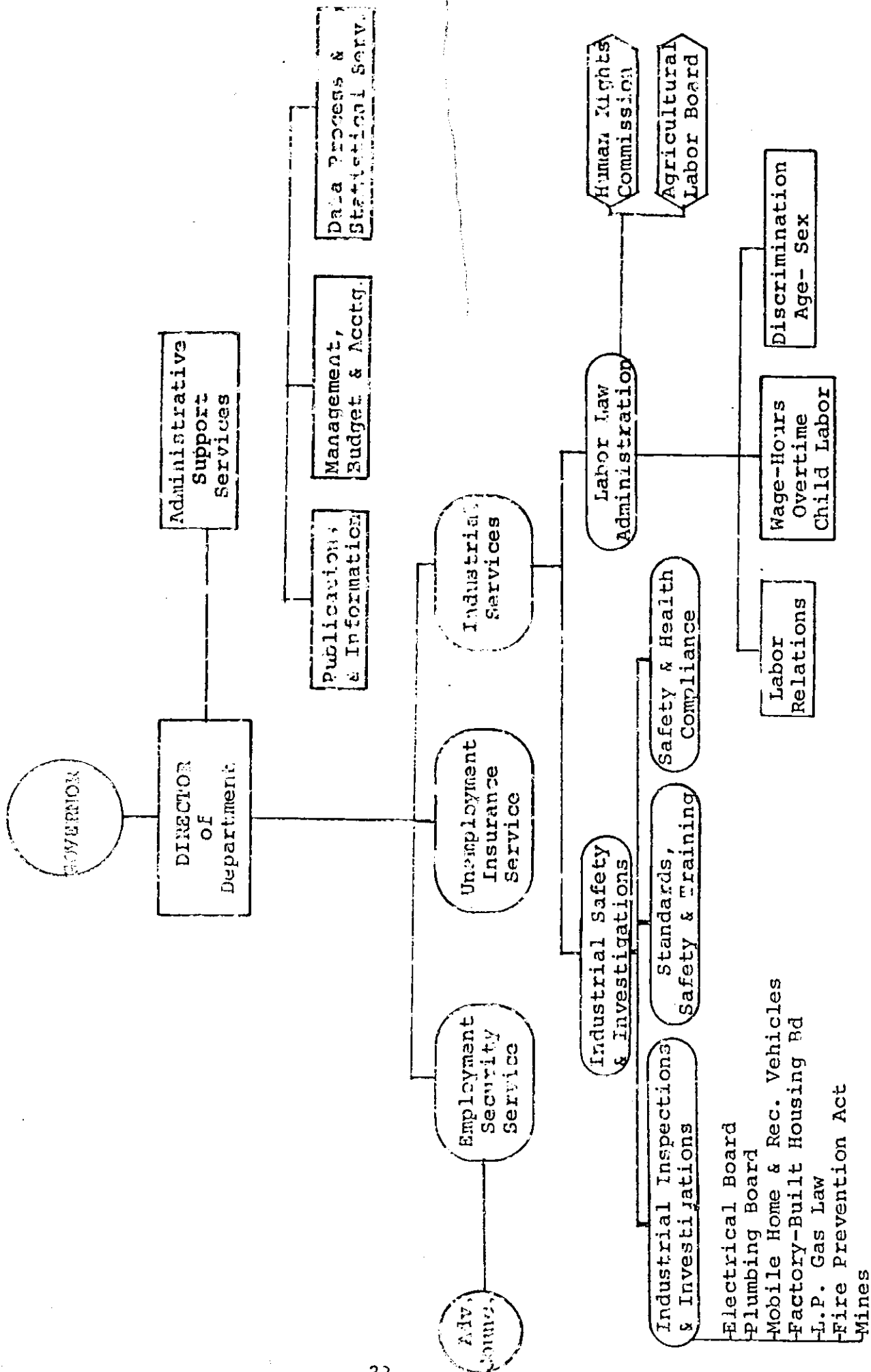
Those agencies whose functions are assumed by the department, such as the Mine Inspector, State Fire Marshal and their respective boards will be deleted.

The licensing functions of the Electrical Board and Plumbing Board will be maintained in the Department of Self-governing Agencies.

A functional organization chart of the proposed agency follows.

# DEPARTMENT OF EMPLOYMENT,

## LABOR & INDUSTRIAL SERVICES



## BOARD OF EXAMINERS

The Commission proposes no changes be made in the Board of Examiners established by Article 4, Section 16 of the Constitution.

DEPARTMENT OF FISH AND GAME

The Commission proposes no changes be made in the Department of Fish and Game.

## DEPARTMENT OF HEALTH AND WELFARE

The Commission proposes to establish a Department of Health and Welfare. The department will bring together those agencies which furnish human services to the people of the state of Idaho, which are:

Department of Environmental and Community Services

Veterans Affairs Commission and Veterans Home

The Department of Health and Welfare will maintain the present administrative structure of the Department of Environmental and Community Services. The department will be headed by a director, appointed by the Governor with the advice and consent of the Senate, who will serve at the pleasure of the Governor. The director will continue to be advised by a seven member policy-making board, appointed by the Governor with the advice and consent of the Senate.

The present two divisions within the Department of Environmental and Community Services are the Division of State Support and the Division of Environmental Protection. A third division would be added, the Division of Veterans Services.

Each division will be headed by an administrator appointed by the director who will be exempt from the state's merit system.

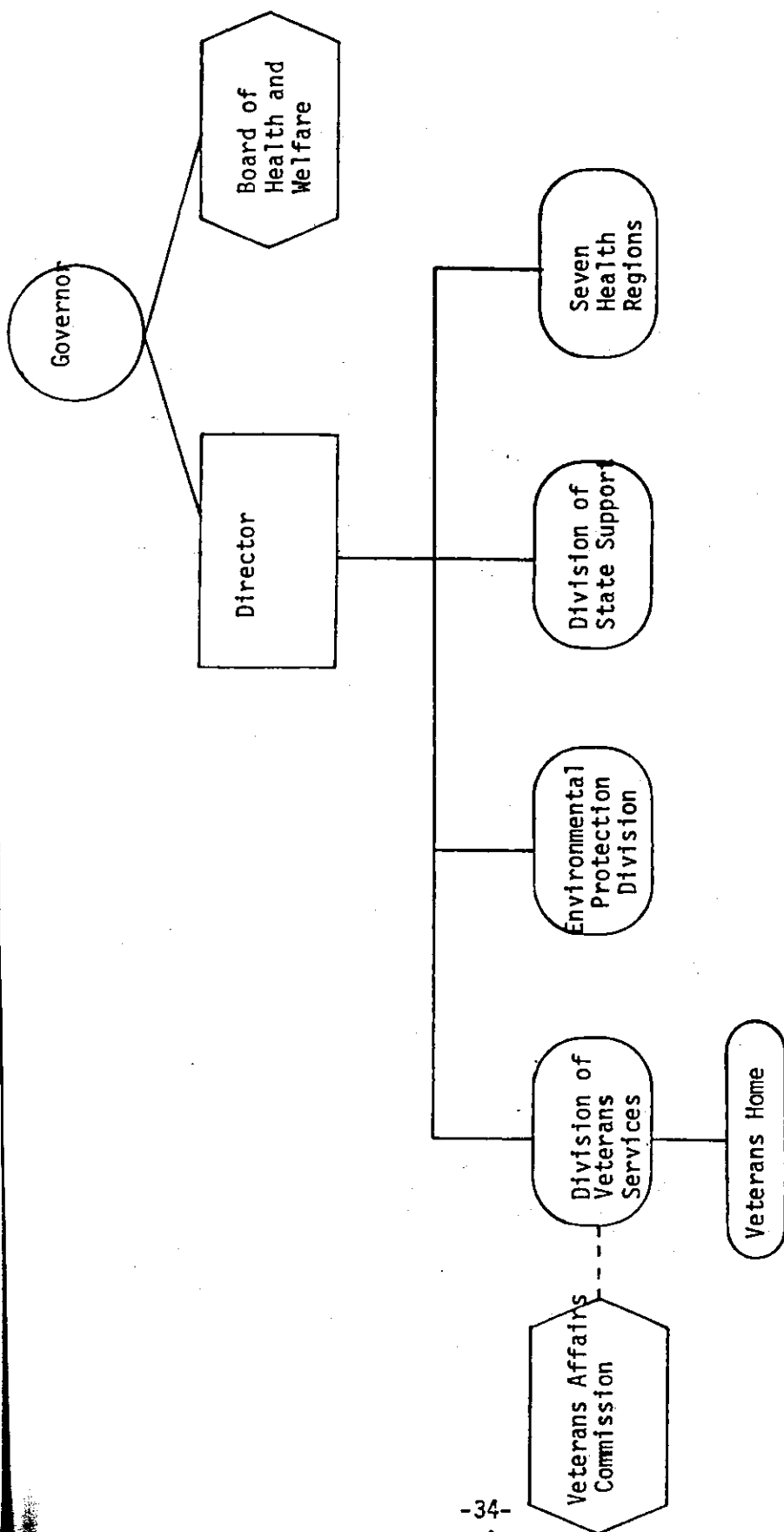
The Division of State Support will be maintained as it now exists.

The inspection of all grades of milk will be consolidated into the Division of Environmental Protection by transferring into the division the inspection of manufactured milk now in the Department of Agriculture. The Division of Environmental Protection will be required by law to cooperate with the Department of Water Resources and the public health districts in carrying out its specified water quality activities.

The Division of Veterans Services will be responsible for the administration of veterans services within the state, and for the management and operation of the Veterans Home.

The five member Veterans Affairs Commission, appointed by and serving at the pleasure of the Governor, will be maintained in an advisory capacity to the division administrator. The commission will nominate a slate of candidates from which the director of the Department of Health and Welfare will select the administrator of the Division of Veterans Services.

A functional organization chart of the proposed agency follows.





## IDAHO TRANSPORTATION DEPARTMENT

The Commission proposes to establish an Idaho Transportation Department. The department will bring together agencies dealing with transportation and transportation services, which are:

Department of Highways

Department of Aeronautics

Traffic Safety Commission

The Idaho Transportation Department will be headed by a five member board, appointed by the Governor with the advice and consent of the Senate. Three members of the board will be chosen from the three existing highway districts. The remaining two members will be appointed at large, with the specification that one member be knowledgeable in the area of aeronautics. Board members will serve six year terms.

The Transportation Board will appoint the director of the department. The director will serve at the pleasure of the board.

The new department will consist of two divisions: The Division of Highways, and the Division of Aeronautics and Public Transportation.

Each division will be headed by an administrator, appointed by the director, and who will be exempt from the state's merit system.

The Division of Highways will be responsible for providing an effective state highway system.

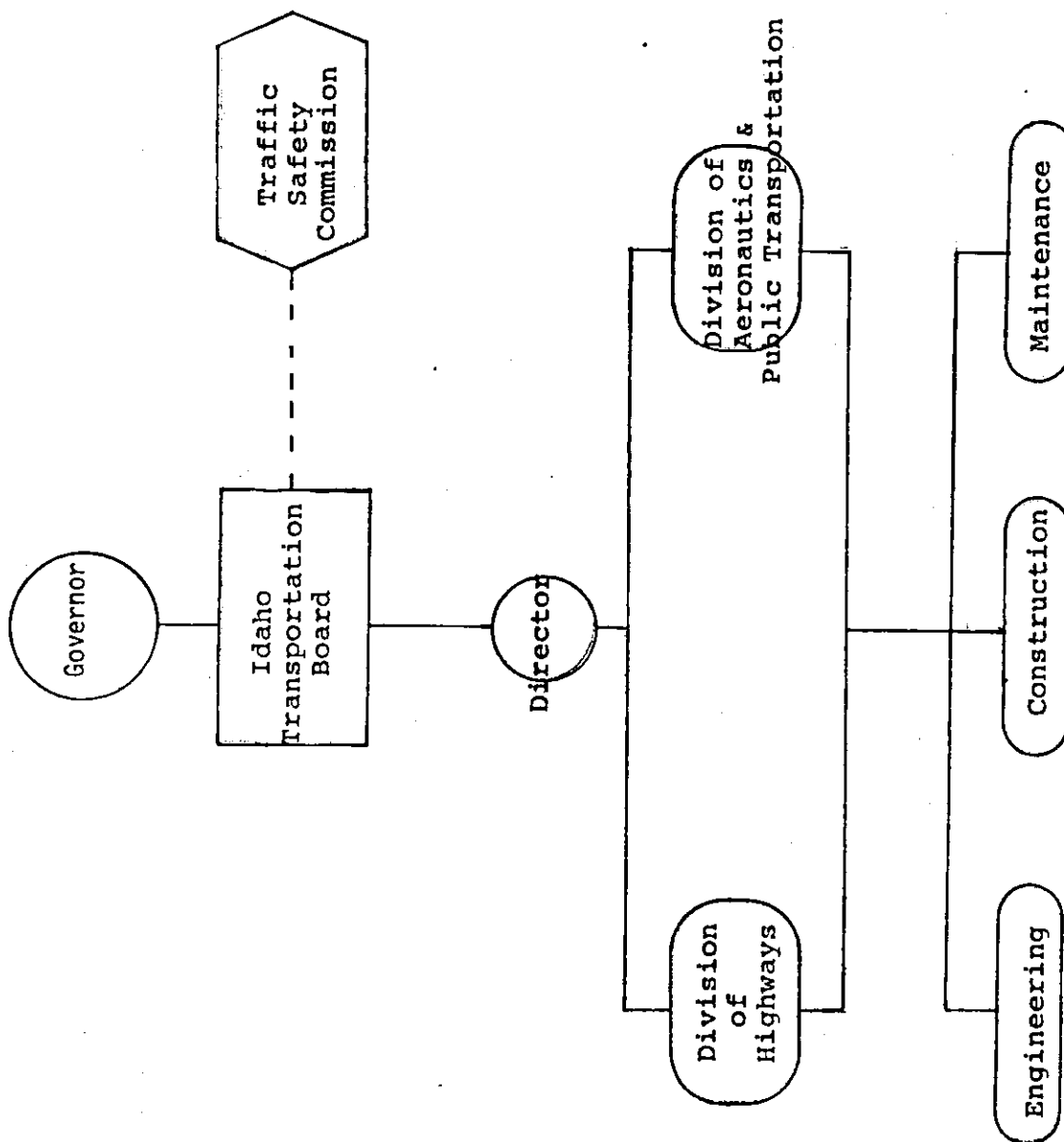
The Division of Aeronautics and Public Transportation will be responsible for coordinating all activities with state, local and federal agencies to create aviation facilities and develop a strong aviation system in the state. The division will also be responsible for other public transportation activities in which the state may become involved, such as rail and mass transit.

The two divisions will share engineering construction and maintenance staff and equipment.

The Traffic Safety Commission, created by Executive Order 71-22, will be established by law and placed within the department. An administrator appointed by the Governor will be responsible for carrying out the Commission's responsibilities of reviewing traffic safety problems in Idaho and developing effective plans for local-state cooperative activities as well as recommending to the Governor future accident prevention programs which should receive federal aid. The Commission will maintain liaison with but not be responsible to the Idaho Transportation Board.

A functional organization chart of the proposed agency follows.

IDAHO TRANSPORTATION DEPARTMENT



## INDUSTRIAL COMMISSION

The Commission proposes to maintain the established three member Industrial Commission as an independent quasi-judicial body.

The Industrial Commission shall continue to administer the workman's compensation law and to hear appeals pursuant to the employment security law.

The chairman of the Industrial Commission will be appointed by the Governor from among the members of the Commission. Appointment of the chairman will be subject to Senate confirmation as a process separate and distinct from Senate confirmation as a commission member. The Commission chairman will serve at the pleasure of the Governor, and his removal from service as chairman will not affect his status as a commission member.

Appointment of commissioners will be for a specified term with qualifications for office.

## DEPARTMENT OF LANDS

The Commission proposes to establish a Department of Lands. The Department of Lands will bring together the following state agencies dealing with lands:

Department of Public Lands

Soil Conservation Commission

Bureau of Mines and Geology

The department will continue to be headed by the State Board of Land Commissioners as required by Sections 7 and 8, Article 9, of the Idaho Constitution.

The State Board of Land Commissioners will appoint a director of the Department of Lands, subject to the advice and consent of the Senate. The director will serve at the pleasure of the board.

Each division will be headed by an administrator appointed by the director, who will be exempt from the state's merit system.

The new department will consist of the Soil Conservation Commission plus the divisions now within the Department of Public Lands: Administrative Services, Fire Control, Forest Management, Range Management, Lands, Engineering, and Recreation and Watersheds. All divisions except the Lands division will be maintained as they now exist.

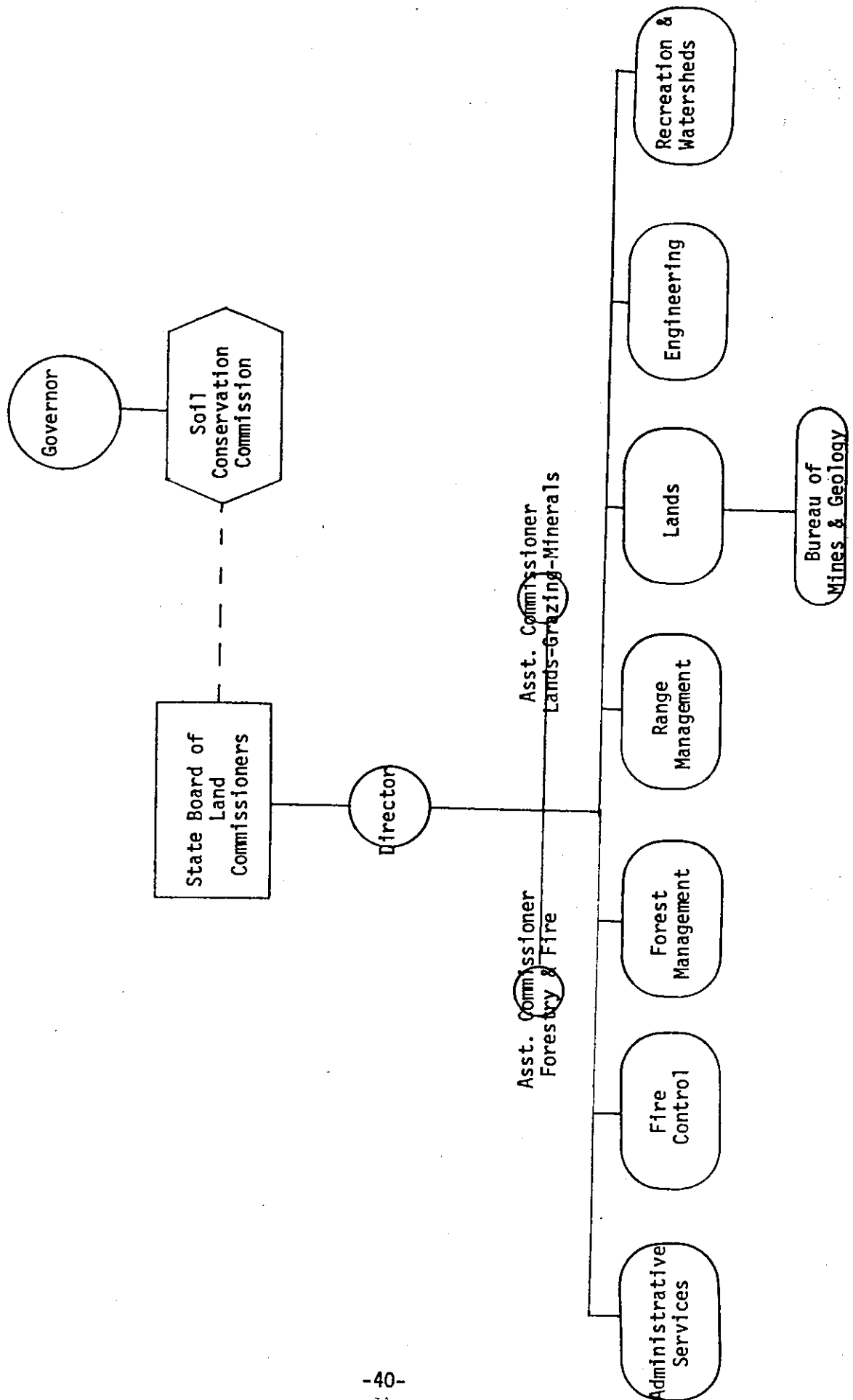
The Bureau of Mines and Geology will be transferred into the Lands Division. The Governor will be removed as a member and chairman of the board. The Dean of the College of Mines of the University of Idaho will continue to serve as chief of the bureau.

The Soil Conservation Commission will be transferred into the department. The five member commission will continue to be appointed by the Governor to five year terms. The commission will maintain liaison with, but not be responsible to the State Board of Land Commissioners. The commission will continue its present responsibility of assisting the state's soil conservation districts.

A central land records unit will be established within the Division of Lands which will record and maintain an inventory of all lands owned by the state of Idaho.

A functional organization chart of the proposed agency follows.

DEPARTMENT OF LANDS



## DEPARTMENT OF LAW ENFORCEMENT

The Commission proposes to establish a Department of Law Enforcement. The department would bring together all law enforcement and motor vehicle activities in the state, which are:

State Police

Bureau of Narcotics

Criminal Investigation

Liquor Law Enforcement and Criminal Investigation

Brand Board and Brand Inspector

Horse Racing Commission

Motor Vehicle Regulation: driver licensing, vehicle inspection, ports of entry, vehicle registration and titles, boat and off-road vehicle registration, and special fuels and mileage use fees.

The Department of Law Enforcement will be headed by the Superintendent of State Police, who will be appointed by the Governor with the advice and consent of the Senate. The Superintendent will serve a four year term, and shall be subject to removal only for stated cause after a public hearing.

The department will consist of four divisions: Division of State Police, Division of Police Services, Motor Vehicle Division, and Horse Racing Commission. The Superintendent of State Police will serve as head of the Division of State Police. The Division of Police Services and the Motor Vehicle Division will be headed by administrators appointed by the director who will be exempt from the state's merit system.

The Division of State Police will continue to be responsible for the enforcement of all penal and regulatory laws of the state, and for the regulation of traffic on the state's highways.

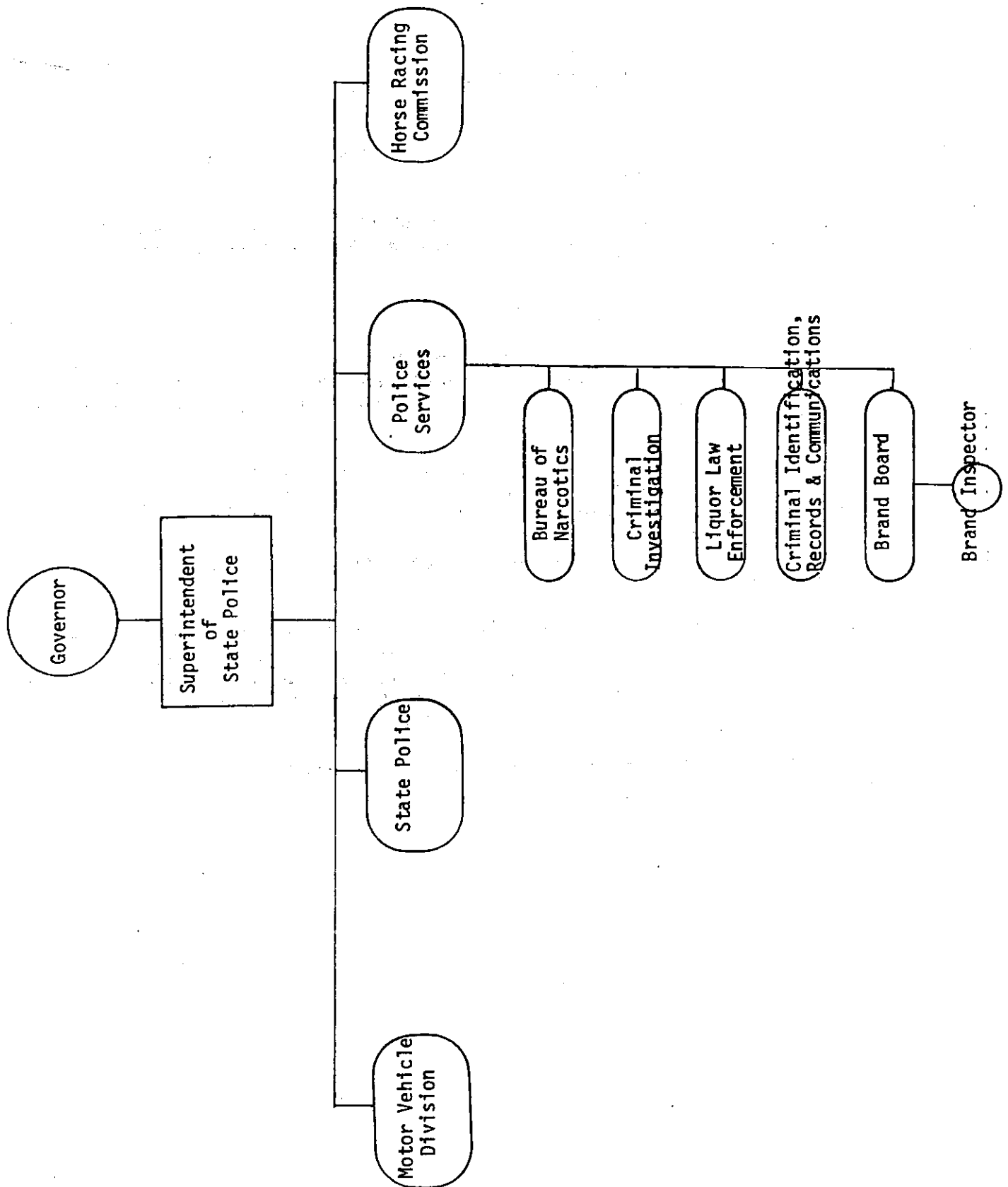
The Division of Police Services will provide investigatory and support services. The division will contain the Bureau of Narcotics and Dangerous Drugs, narcotics and criminal investigation, liquor law enforcement, the Brand Board and Brand Inspector, and a criminal identification, records and communications unit. The Brand Board will maintain its present functions and structure.

The Motor Vehicle Division will be responsible for the following functions: driver licensing, vehicle inspection, vehicle registration and titles, boat and off-road vehicle registration, special fuels and mileage use fees, and ports of entry.

The three member Idaho State Horse Racing Commission will continue to license and regulate race meets and the parimutuel system, and investigate illegal activities. The Superintendent of State Police will appoint Commission members to six year terms, subject to the advice and consent of the Senate.

A functional organization chart of the proposed agency follows.

DEPARTMENT OF LAW ENFORCEMENT





## DEPARTMENT OF PARKS AND RECREATION

The Commission proposes to maintain the present Department of Parks and Recreation.

The department will bring together agencies providing recreational services in the state by transferring into the Department of Parks and Recreation the

### Lava Hot Springs Foundation.

The Department of Parks and Recreation will continue to be headed by the six member Parks and Recreation Board, which is appointed by the Governor, subject to the advice and consent of the Senate. Members serve six year terms.

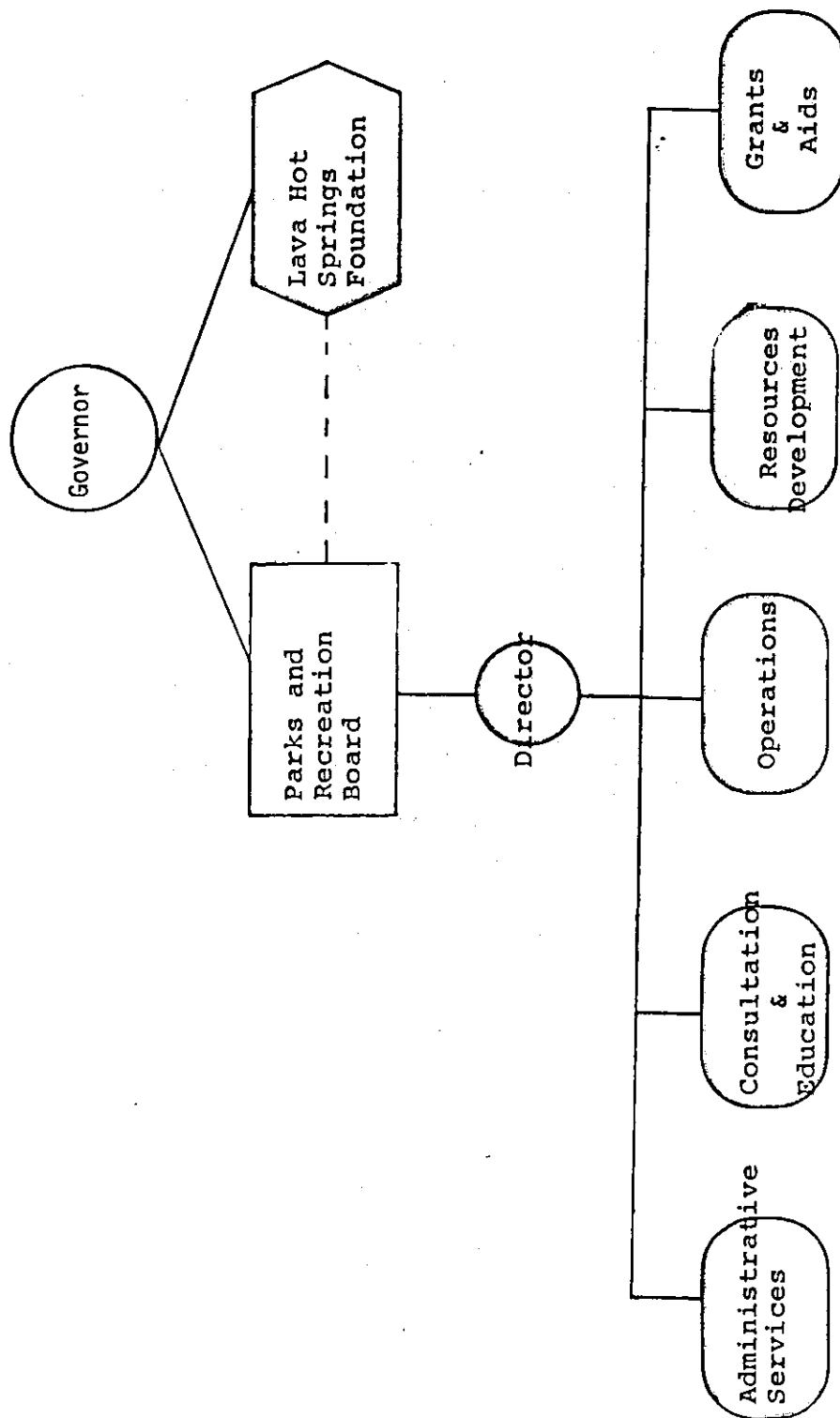
The director will continue to be appointed by the Board and serve at its pleasure. The director will continue to serve as the Board's secretary and administrative officer.

The internal divisions of the department will be maintained as they now exist.

The Lava Hot Springs Foundation will be transferred into the department and will maintain liaison with the Parks and Recreation Board. The members of the three member foundation will continue to be appointed by the Governor to six year terms. The foundation will continue to manage the Lava Hot Springs recreational facilities.

A functional organization chart of the proposed agency follows.

DEPARTMENT OF PARKS & RECREATION



## DEPARTMENT OF REVENUE AND TAXATION

The Commission proposes to establish a Department of Revenue and Taxation.

The present four member Tax Commission (required by Section 12, Article 7 of the Idaho Constitution) will be maintained as a legal, policy-making, and administrative agency. Members will continue to be appointed by the Governor with the advice and consent of the Senate to six year terms.

The chairman of the Tax Commission will be appointed by the Governor from among the members of the commission. Appointment of the chairman will be subject to Senate confirmation as a process separate and distinct from Senate confirmation as a commission member. The commission chairman will serve at the pleasure of the Governor, and his removal from service as chairman will not affect his status as a commission member. Specific duties of the chairman will be prescribed by law.

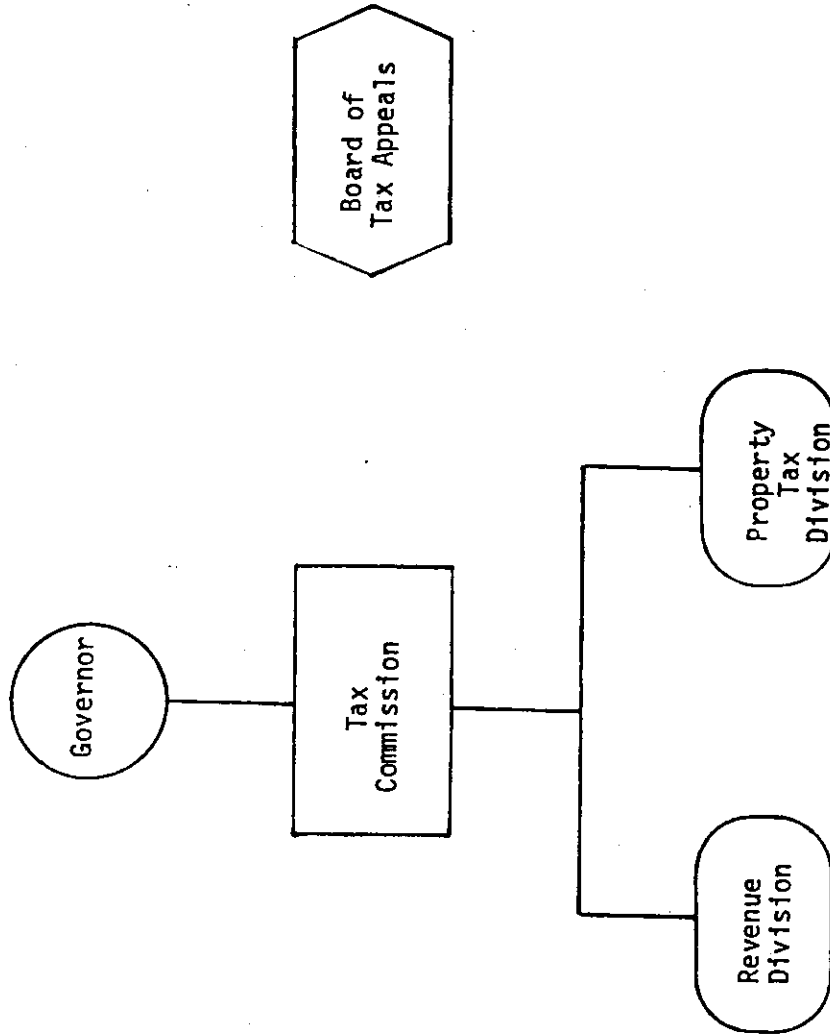
The present internal structure of the Tax Commission will be maintained in the Department of Revenue and Taxation.

The Commission proposes that the present Board of Tax Appeals be retained until a new Tax Court can be created to hear appeals of taxpayers from final determinations of tax liabilities and also settle appeals by county assessors from valuations of property made on a statewide basis by the Tax Commission.

A constitutional amendment is recommended to allow direct appeals to the Supreme Court from the Tax Court.

A functional organization chart of the proposed agency follows.

DEPARTMENT OF REVENUE & TAXATION



## DEPARTMENT OF SELF-GOVERNING AGENCIES

The Commission proposes to establish a Department of Self-governing Agencies which would bring together a majority of the self-governing and self-financing agencies of state government. The department will consist of two groups:

### Agricultural Commodity Commissions Group

- Idaho Apple Commission
- Idaho Bean Commission
- Idaho Beef Council
- Idaho Cherry Commission
- Idaho Dairy Products Commission
- Idaho Honey Advertising Commission
- Idaho Pea and Lentil Commission
- Idaho Potato Commission
- Idaho Prune Commission
- Idaho Wheat Commission

### Professional and Occupational Licensing Boards Group

- Board of Accountancy
- Board of Architectural Examiners
- Athletic Director
- Board of Barber Examiners
- Board of Commissioners, Idaho State Bar
- Board of Chiropractic Examiners
- Board of Cosmetology
- Board of Dentistry
- Electrical Board (licensing only)
- Board of Engineering Examiners
- Board of Environmental Health Specialists
- Board for Registration of Professional Geologists
- Board of Hearing Aid Dealers
- Board of Landscape Architects
- Board of Medicine
- Board of Morticians
- Motor Vehicle Dealers License Board
- Board of Nurses
- Board of Nursing Home Administrators
- Board of Optometry
- Board of Outfitters and Guides
- Board of Pharmacy
- Plumbing Board (licensing only)
- Board of Podiatrists
- Board of Psychologist Examiners
- Public Works Contractors License Board
- Real Estate Commission
- Board of Veterinary Medicine

No change in internal structure or dedicated funds of individual commodity or occupational and professional groups is proposed by the Commission.

The Bureau of Occupational Licensing which is created administratively within the present Department of Law Enforcement will be created by law. The services that it performs for thirteen occupational and professional licensing groups may be requested by other entities.

The Commissioner of Law Enforcement's service on specific occupational and professional licensing groups would be terminated.

A functional organization chart of the proposed agency follows.

DEPARTMENT OF  
SELF-GOVERNING AGENCIES

GOVERNOR

Agricultural  
Commodity  
Commissions  
Group

Apple  
Commission

Bean  
Commission

Beef  
Council

Cherry  
Commission

Dairy Products  
Commission

Honey  
Commission

Pea & Lentil  
Commission

Potato  
Commission

Prune  
Commission

Wheat  
Commission

Bureau of  
Occupational  
Licensing

Bd of Architectural  
Examiners

Bd of Barber  
Examiners

Bd of Chiropractic  
Examiners

Bd of Cosmetology

Bd of Environmental  
Health Specialists

Bd of Hearing  
Aid Dealers

Bd of Landscape  
Architects

Bd of Morticians

Bd of Examiners  
Nursing Home Admin

Bd of Optometry

Bd of Podiatry

Bd of Psychologist  
Examiners

Bd of Veterinary  
Medicine

Professional &  
Occupational  
Licensing  
Group

Bd of Accountancy

Athletic Director

Bd of Commissioners  
Idaho State Bar

Bd of Dentistry

Electrical Bd  
(Licensing only)

Bd of Engineering  
Examiners

Bd of Registered  
Prof. Geologists

Bd of Medicine

Physical Therapist  
Advisory Bd

Bd of Nursing

Lic. Pract. Nurse  
Advisory Bd

Bd of Outfitters  
& Guides

Bd of Pharmacy

Plumbing Bd  
(Licensing only)

Public Works Contact  
Licensing Bd

Real Estate  
Commission

Motor Vehicle  
Dealers Lic. Bd

## DEPARTMENT OF WATER RESOURCES

The Commission proposes to establish a Department of Water Resources. The department will bring together state agencies having primary responsibility for the water resources of the state, which are:

### Department of Water Administration

#### Water Resource Board

The Department of Water Resources will be headed by a director and the eight member Water Resource Board, both appointed by the Governor with the advice and consent of the Senate. Statutory qualifications for the director will be provided. The director will be appointed to a six year term and the members of the Water Resource Board will be appointed to four year terms.

Under the director will be four divisions, each headed by an administrator appointed by the director. The divisions will be: Engineering and Environmental Protection, Planning, Development, and Investigation and Adjudication of Water Rights.

The membership of the present Water Resource Board will be altered by removal of the director as an ex officio non-voting member of the Board. The Board will continue to act as the water resource agency required by Section 7, Article 15 of the Idaho Constitution.

The director of the department will be empowered to: (1) act as administrative head of the agency and select and direct staff; (2) issue water right permits and licenses as defined by statutes and court decisions; (3) represent the state in interstate water use regulatory bodies; (4) conduct water planning studies as directed by the Board; (5) recommend to the Board rules on: well driller licensing, well construction standards, dam and reservoir safety, waste disposal wells, geothermal resources and stream channel protection; (6) issue permits in accordance with the above rules; (7) undertake water resource investigations; (8) regulate water use; and (9) issue contracts and applications for federal grants and funds.

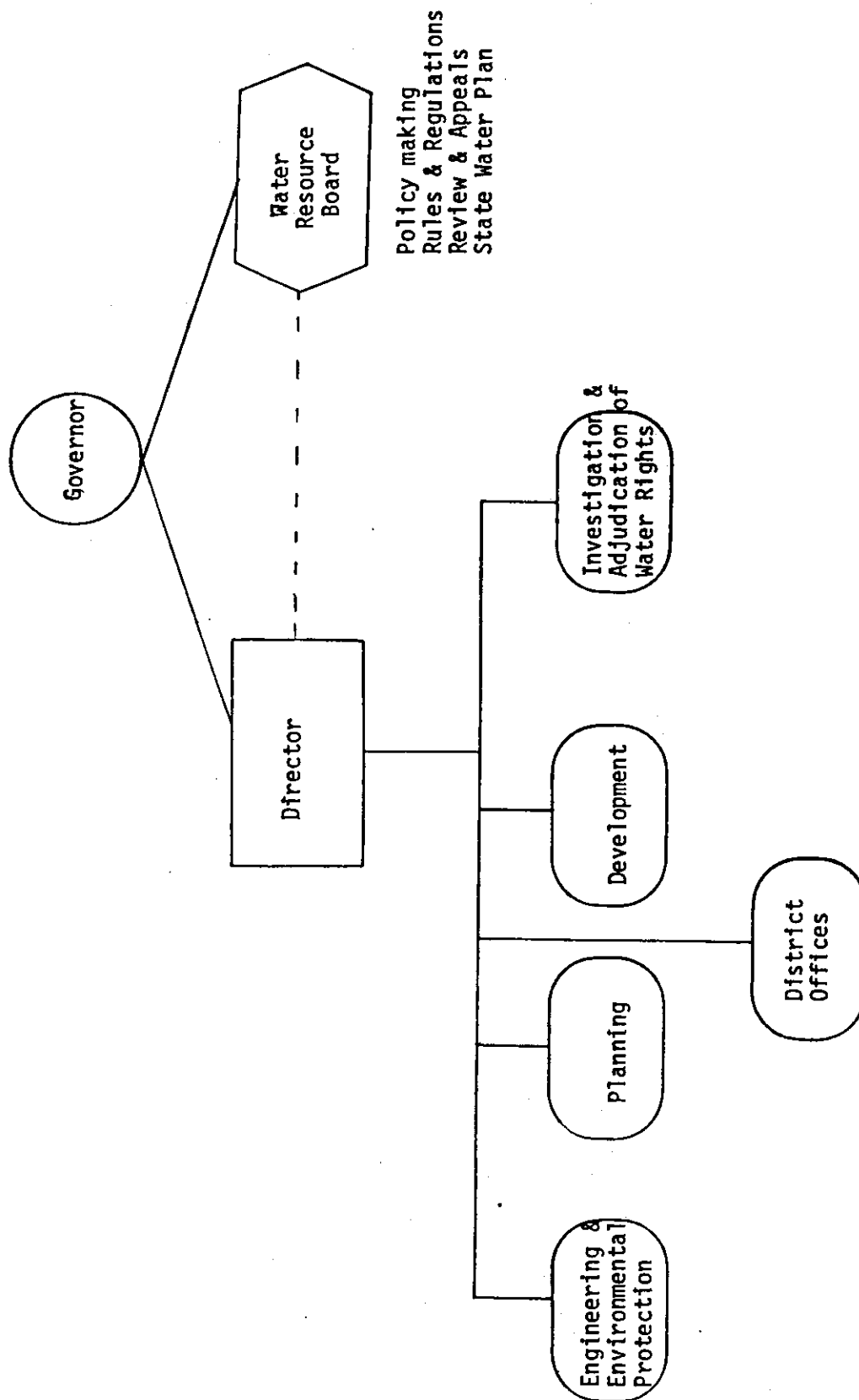
The Water Resource Board would be empowered to: (1) adopt a state water plan; (2) approve state water projects; (3) represent the state in interstate planning and compact negotiations; (4) advise the director on major policy; (5) exercise rule making authority on: well driller licensing, well construction standards, dam and reservoir safety, waste disposal wells, geothermal resources, and stream channel protection; and (6) act as a board of appeals for the director's decisions based on the above rules.

In carrying out water quality functions liaison will be statutorily required between the Department of Water Resources, the Department of Health and Welfare and the public health districts.

A functional organization chart of the proposed agency follows.



DEPARTMENT OF WATER RESOURCES



## SUMMARY OF ABOLITIONS

### GOVERNOR

#### Director

Interdepartmental Committee on  
Children and Youth

Optional, Governor may choose  
not to appoint

Abolish

Governor's Council

Abolish

State Planning and Community  
Affairs Agency

Abolish, transfer functions to  
Division of Budget, Policy Planning  
and Coordination.

Director

Abolish, transfer functions to  
Division of Budget, Policy Planning  
and Coordination.

Budget Division

Abolish, transfer functions to  
Division of Budget, Policy Planning  
and Coordination.

Budget Director

Abolish, transfer functions.

Division of Management Services,  
Department of Administration

Abolish, transfer functions to  
Division of Budget, Policy Planning  
and Coordination.

Administrator

Abolish, transfer functions.

Office of Coordinator of Federal  
Programs

Abolish, transfer functions to  
Division of Budget, Policy Planning  
and Coordination.

Director, Nuclear Energy Commission

Abolish, transfer functions to  
Division of Industrial Development.

Incentive Savings Award System

Abolish

Department of Commerce and Development

Abolish, transfer functions to  
Division of Industrial Development.

Director

Abolish, transfer functions.

### LIEUTENANT GOVERNOR

### SECRETARY OF STATE

### STATE AUDITOR

ATTORNEY GENERAL

SUPERINTENDENT OF PUBLIC INSTRUCTION  
(See Department of Education)

DEPARTMENT OF ADMINISTRATION

Director

Utilize present position of  
Director of Administrative Serv

Department of Administrative Services

Abolish, transfer functions to  
Department of Administration an  
Office of the Governor.

Surplus Property Agency

Abolish, transfer functions int  
Division of Purchasing.

Director

Abolish, transfer functions int  
Division of Purchasing.

Purchasing Agent

Abolish, transfer functions int  
Division of Purchasing.

Department of Public Works

Abolish, transfer functions to  
Division of Building Services a  
Public Works.

Director

Abolish, transfer functions to  
Division of Building Services  
and Public Works.

Division of Building Services, Department  
of Administrative Services

Abolish, transfer functions to  
Division of Building Services  
and Public Works.

Administrator

Abolish

Division of Communications, Department  
of Administrative Services

Abolish

Administrator

Abolish

DEPARTMENT OF AGRICULTURE

Director

Utilize present position of  
Commissioner of Agriculture.

Bureau of Fairs

Abolish

Board of Agricultural Advisors

Abolish

Idaho Fruit and Vegetable Advertising  
Commission

Abolish

Idaho Marketing Commission

Abolish

DEPARTMENT OF AGRICULTURE (continued)

Public Livestock Market Board

Abolish, transfer functions into Division of Markets.

DEPARTMENT OF BANKING AND INSURANCE

Director

Utilize present position of Commissioner of Finance; Director will also serve as Administrator of Division of Banking.

Department of Insurance

Abolish, transfer functions to Division of Insurance.

Commissioner of Insurance

Abolish, transfer functions to Division of Insurance.

Department of Finance

Abolish, transfer Endowment Investment Board and Judges' Retirement Fund to Office of the Governor, and Uniform Consumer Credit Code and regulatory functions to Division of Banking.

Commissioner of Finance

Abolish, transfer functions to Director, Department of Banking and Insurance.

Collection Agency Board

Abolish

Cemetery Board

Abolish

DEPARTMENT OF CORRECTION

Director

Utilize present position of Director.

DEPARTMENT OF EDUCATION

State Historical Society Board of Trustees

Abolish, transfer functions into Cultural Affairs Commission.

State Library Board

Abolish, transfer functions into Cultural Affairs Commission.

Commission on Women's Programs

Abolish, transfer functions into Cultural Affairs Commission.

Commission on Arts and Humanities

Abolish, transfer functions into Cultural Affairs Commission.

DEPARTMENT OF EMPLOYMENT, LABOR AND  
INDUSTRIAL SERVICES

Director

Utilize either present position  
Commissioner of Labor or Executive  
Director of Department of Employment

Department of Employment

Abolish, transfer functions to  
Department of Employment, Labor  
and Industrial Services.

Executive Director

Abolish, transfer functions.

Department of Labor

Abolish, transfer functions to  
Department of Employment, Labor  
and Industrial Services.

Commissioner

Abolish, transfer functions.

Mine Inspector

Abolish, transfer functions to  
Department of Employment, Labor  
and Industrial Services.

Fire Marshal

Abolish, transfer functions to  
Department of Employment, Labor  
and Industrial Services.

Mine Safety Board

Abolish, transfer functions to  
Department of Employment, Labor  
and Industrial Services.

Fire Prevention Board

Abolish, transfer functions to  
Department of Employment, Labor  
and Industrial Services.

BOARD OF EXAMINERS

DEPARTMENT OF FISH AND GAME

Director

Utilize present position of Director

DEPARTMENT OF HEALTH AND WELFARE

Director

Utilize present Administrator of  
the Department of Environmental  
and Community Services.

IDAHO TRANSPORTATION DEPARTMENT

Director

New position replacing present position of the Chief Highway Engineer and the position of Director of the Department of Aeronautics.

Department of Aeronautics

Abolish, transfer functions to Division of Aeronautics and Public Transportation.

Director

Abolish, transfer functions.

Board of Aeronautical Directors

Abolish, transfer functions to Idaho Transportation Board.

Highway Department

Abolish, transfer functions to Division of Highways.

Chief Highway Engineer

Abolish, transfer functions to Administrator, Division of Highways.

Board of Highway Directors

Abolish, transfer functions to Idaho Transportation Board.

INDUSTRIAL COMMISSION

DEPARTMENT OF LANDS

Director

Utilize present position of Commissioner.

DEPARTMENT OF LAW ENFORCEMENT

Director

Utilize position of Superintendent of State Police.

Commissioner

Abolish, transfer functions to Superintendent of State Police.

DEPARTMENT OF PARKS AND RECREATION

Director

Utilize present position of Director.

DEPARTMENT OF REVENUE AND TAXATION

Director

Utilize Tax Commission

DEPARTMENT OF SELF-GOVERNING AGENCIES

DEPARTMENT OF WATER RESOURCES

Director

Department of Water Administration

Director

Director, Water Resource Board

Utilize present position of Dir  
of Department of Water Administ  
or Director of Water Resource B

Abolish, transfer functions to  
Department of Water Resources.

Abolish, transfer functions to  
Director, Department of Water  
Resources.

Abolish, transfer functions to  
Director, Department of Water  
Resources.